

**In the Matter of:**

Robert Dale, et. al.

vs.

Viera East Community Development District

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**JASON SHOWE**

*August 28, 2019*

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VIERA EAST COMMUNITY DEVELOPMENT DISTRICT  
ATTORNEY/CLIENT SESSION

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DATE: AUGUST 28, 2019  
TIME: 2:57 P.M. - 3:44 P.M.  
PLACE: FAITH LUTHERAN CHURCH  
5550 FAITH DRIVE  
ROCKLEDGE, FLORIDA 32955  
REPORTED BY: STACEY BARKLEY, NOTARY PUBLIC  
STATE OF FLORIDA

1    A P P E A R A N C E S:

2

3    JACK MCELROY, ESQUIRE  
4    BRETT RENTON, ESQUIRE

5    OF:  Shutts & Bowen, LLP  
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7        Orlando, Florida 32801

8        Counsel for the District

9

10   BOARD MEMBERS:

11   Paul McCarthy, Chairman  
12   David Bedwell  
13   William Oakley  
14   Jo Walsh  
15   Melinda Thomsen  
16   Jason Showe  
17   Lane Burney

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P R O C E E D I N G S

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4

MR. RENTON: Hello, everybody. Again, I'm  
Brett Renton, one of the litigators you've obtained  
to assist with you the lawsuit brought by these four  
Plaintiffs. We have just entered into an  
attorney/client session, also known and commonly  
referred to as a shade session, as this meeting  
takes place out of the sunshine and is meant to  
provide you and the litigation team the ability to  
discuss in private all the litigation matters.

13

There's a few things that you need to  
understand and take very seriously. And so with  
that, one, what is said in this room must remain in  
this room. Meaning, you cannot disclose this  
discussion with anybody or have any private session  
with anybody about this meeting not in this room.  
That said, as you are board members, you are still  
subject to the Sunshine Law. There's not an  
exception for you to talk about anything in this  
meeting once we leave here today. However, you can  
only talk with Jason or ourselves. You cannot talk  
to anybody else who is not in this meeting. Okay.

25

Second, this private session must remain on

1 topic. We are limited today to our discussion  
2 dealing with just settlement negotiations and  
3 litigation strategy involving the litigation itself.  
4 It can't steer off into discussions about other  
5 topics. So that's the guidepost that we have to  
6 remain in as we talk.

7 Three, you cannot take any formal action while  
8 we are in this shade meeting. Okay. Rather, once  
9 this session concludes, any formal action that you  
10 will need to take when we go back into the meeting,  
11 you can then make whatever motions you would like  
12 and take whatever votes that you need. So,  
13 remember, we are in a private session right now to  
14 have our discussion. Everything that's being said  
15 is being taken down. Once we adjourn from this,  
16 you'll go back into the public meeting. And you can  
17 take any formal votes, approvals, actions, et cetera  
18 that you would like at that meeting. This is really  
19 the opportunity to communicate your thoughts with  
20 one another and your counsel and for us to discuss  
21 the strategy of the case and truly just have a  
22 discussion about it.

23 But the important thing to note is that  
24 everything that is being said is being taken down  
25 verbatim by a court reporter. Okay. What that

1 means is she's going to produce a transcription  
2 verbatim of who is saying what. And then that  
3 document will ultimately be made available once the  
4 litigation is concluded. So what occurs during this  
5 session is not going to always remain private. So  
6 keep that in mind as you make comments or what you  
7 put on the record. At some point, what you say may  
8 ultimately get back to parties who are not in this  
9 room, again, once the litigation concludes. Okay.  
10 Does anybody have any questions as to those points?  
11 Okay. If not, this is Jack McElroy. He's a partner  
12 over at Shutts & Bowen and chief litigation counsel  
13 on this matter. Jack?

14 MR. MCELROY: Good afternoon. Pleasure meeting  
15 everyone this afternoon. I've been a litigator for  
16 about 30 years, actually, 30 years this year. Hard  
17 to believe when I say it out loud. I've handled a  
18 wide variety of litigation, commercial litigation,  
19 land use matters, ownership disputes, very large  
20 dollar amount bank litigation. So I've been brought  
21 into this matter because we're taking it serious and  
22 you are taking it serious.

23 First of all what I want to do is, I want to  
24 discuss the complaint that's been filed against you.  
25 And then I will go into what the case law is on the

1 issues that have been raised. And then we'll talk  
2 about our proposed course of action that we're going  
3 to recommend to you. As for the complaint, as you  
4 know, the Plaintiffs have sought declaratory relief  
5 and injunctive relief against you. And I apologize  
6 if I have to use legal terms from time to time. And  
7 I'll try to make sure that -- is anyone here a  
8 lawyer on this board? So I'm going to try to --  
9 when I use a legal term, I'm going to try to break  
10 it down more into laymen's terms as well.

11 Declaratory relief is, they're just asking the  
12 judge to say, Judge, we want you to make a ruling on  
13 what the rights of the parties are here. That's  
14 what they're asking for in declaratory relief. In  
15 the injunction relief they're saying, Judge, we want  
16 you to stop this board from doing what they're doing  
17 here. They have a number of problems with this  
18 complaint. We've looked through it and we've  
19 analyzed it. There are a number of pleading  
20 problems with the complaint. A complaint has to be  
21 well pled and state a cause of action in order for  
22 the complaint to move forward.

23 Some of the problems that they have with this  
24 complaint that we've pointed out and seen is they  
25 failed to sufficiently allege the standing of the

1 Plaintiffs. Standing means they have the right to  
2 sue. They haven't made the right allegations as to  
3 why these Plaintiffs have a right to sue in this  
4 case. They failed to sufficiently allege that the  
5 statutes that they say you haven't complied with.  
6 They just say in general -- they say in general, you  
7 haven't complied with the pertinent statutes. They  
8 need to identify the statutes. They need to say why  
9 you didn't comply with those statutes.

10 They have inconsistent allegations of the  
11 injunctive relief that they're seeking. Injunctive  
12 relief -- in order to get injunctive relief, one of  
13 the elements of that cause of action is that you  
14 have to have irreparable harm. And in their  
15 complaint they allege that they have irreparable  
16 harm. But then they go on I think in the very next  
17 sentence, and say we have damages. Those two are  
18 inconsistent. You can't have both damages and  
19 irreparable harm. They failed to attach all the  
20 necessary exhibits. They're complaining about a  
21 resolution with an action you've taken. You took  
22 that action by way of resolution. They didn't  
23 attach the resolution to the complaint or any of the  
24 previous resolutions regarding the assessments or  
25 the fact that this was a validated bond. I mean, I

1 think there's an argument to be made that they  
2 should attach the original bond validation as well.

3 They are challenging the issuance of bonds that  
4 have already been authorized and validated. All of  
5 these things, all these problems with the complaint  
6 that they have make their complaint susceptible to a  
7 motion to dismiss. A motion to dismiss is simply  
8 when we go into the Court and say, Your Honor, they  
9 haven't pled a good cause of action. They haven't  
10 pled what they have to plead in order to state a  
11 cause of action against us and here are the various  
12 reasons why this complaint should be dismissed.

13 Now, what the Court looks at when determining  
14 whether or not to grant a motion to dismiss, the  
15 Court takes all well-pled allegations that are in  
16 the complaint and the Court considers them to be  
17 true, whether they are true or not, for the purposes  
18 of motion to dismiss, the Court says, I'm going to  
19 assume that everything they said is true. If  
20 everything they said is true and they still don't  
21 have a cause of action, I'm going to dismiss the  
22 complaint. What happens when a complaint is  
23 dismissed? Almost all the time when a complaint is  
24 dismissed, they have the -- the Plaintiffs have the  
25 opportunity to amend their complaint to fix the

1 problems that have been identified. Some of these  
2 problems might not be able to be fixed. But they  
3 are going to have that opportunity. Every now and  
4 then, rarely, you have a situation where a complaint  
5 can be dismissed with prejudice. And the Court  
6 says, there's nothing you can do to fix this and  
7 make this a valid cause of action. So I'm going to  
8 dismiss with prejudice. That's extremely rare that  
9 that happens.

10 So that's what -- you know, this complaint as  
11 it stands now is susceptible to a motion to dismiss.  
12 I want to take a moment and talk about the case law  
13 that applies to this complaint. Because when a  
14 judge is making a decision, the judge looks  
15 primarily at two things. The judge looks at  
16 statutes that govern what the issues are. And the  
17 judge looks at what we call precedent. In the  
18 United States we operate under -- unless you live in  
19 Louisiana, we operate under the English Common Law  
20 system. English Common Law system was such that  
21 they said, hey, if issues have been decided before  
22 by higher courts, then we should look to what those  
23 decisions are applied to those issues. And if we  
24 have similar issues here, similar facts here, then  
25 we should -- to try to be consistent, we should look

1 at those previous cases. That's what is meant by  
2 precedent. Precedent, when you have the -- the  
3 Florida Supreme Court has a decision and you're in  
4 Circuit Court, the judge in Circuit Court is going  
5 to look at that Florida Supreme Court case and say,  
6 okay, if the facts are pretty similar here, I'm  
7 going to be looking to Florida Supreme Court. And  
8 how I'm going to decide here is going to be guided  
9 by this binding precedent.

10 We have a real good case that I've handed out  
11 to you. It's a City of Winter Springs versus State  
12 of Florida. It's a Florida Supreme Court case from  
13 2001. And if you'll turn to the second page, you'll  
14 see a highlighted paragraph. This is where the case  
15 sets forth two tests. It sets forth one for bond  
16 validation and one for special assessments. Let's  
17 talk about the bond validation test first. That's  
18 in the first three lines of this highlighted  
19 language. It says this Court's scope of review and  
20 bond validation cases is limited to the following  
21 issues. Number one, whether the public body has the  
22 authority to issue bonds. Number two, whether the  
23 purpose of the obligation is legal. And number  
24 three, whether the bond issuance complies with the  
25 requirements of the law.

1 Now, the test right there, even though they've  
2 sued you, they enjoin you from issuing these bonds,  
3 that test really isn't applicable here. And here is  
4 why. That ship sailed back in 1992. When these  
5 bonds were validated in Circuit Court and no appeal  
6 was taken, the bond was properly validated. Your  
7 power to issue those bonds in the amounts that were  
8 in that validation, it's my understanding that these  
9 bonds that are being issued now are within that  
10 first amount that was validated. That's already  
11 been decided.

12 So one of the things that we'll argue in this  
13 case is they're trying to reargue something that's  
14 already been decided back in 1992. Any challenge to  
15 the issuance of the bonds themselves is time barred.  
16 Meaning, it's too late. The statute of limitations  
17 has run. It's too late to file. It's also barred  
18 by something we know as the doctrine of res  
19 judicata, which basically means it's already been  
20 decided and it's too late for anybody to complain.

21 Now, the benefit special assessment is the next  
22 test that's talked about in the City of Winter  
23 Springs case. After you've come down to line five,  
24 midway through line five the Court states, to comply  
25 with the requirements of the law, a special

1 assessment funding, a bond issuance, must satisfy  
2 the following two-prong test; number one, the  
3 property burden by the assessment must derive the  
4 special benefit from service provided by the  
5 assessment; and, number two, the assessment for the  
6 services must be properly apportioned among the  
7 properties receiving the benefit. That's the test.

8 The court goes on to say, when they say the  
9 standard review, this is after the -- this is down  
10 on the fourth line from the bottom of that  
11 paragraph. The Court says, the standard of review,  
12 meaning how the Court is supposed to look at this  
13 case when they're reviewing it, the standard of  
14 review is the same for both prongs. That is, the  
15 legislative determination as to the exercise of  
16 special benefits and as to the apportionment of cost  
17 of those benefits should be upheld, unless the  
18 determination is arbitrary. Your decision that you  
19 made in your resolution, that was a legislative  
20 determination. What the Court is saying here is  
21 that that decision is affording great deference,  
22 that you're right, unless you acted arbitrarily. If  
23 you have substantial competent evidence to your  
24 decision and you did not act arbitrarily, your  
25 decision will be upheld. The Judge isn't going to

1 come in and say, well, I think the apportionment  
2 should be this or I think that maybe it doesn't  
3 benefit these people as much as it benefits these  
4 people. As long as you have competent substantial  
5 evidence to support your decision, the judge isn't  
6 going to second-guess you.

7 Now, the benefit special assessment is the only  
8 thing that the Plaintiffs can now challenge at this  
9 time. That benefit special assessment, they can  
10 challenge that within four years of when the benefit  
11 is assessed -- excuse me -- the assessment is made.  
12 So they are within time on challenging that. As far  
13 as the prongs go, let's talk about that first prong  
14 that the property burdened by the assessment must  
15 derive the special benefit from service provided by  
16 the assessment. Well, that first prong is arguably  
17 already been met and decided by the bond validation  
18 decision in 1992. It's also supported by the  
19 reports that you relied upon in making your decision  
20 in July.

21 The second prong is supported by those reports  
22 as well. So we think you've got good defenses to  
23 the action. However, we think that you can make  
24 your defenses to that action even better. We think  
25 that your chances of prevailing, ultimately

1 prevailing in this case, could be further bolstered  
2 if you had more testimony and evidence presented  
3 supporting both the special benefit and the  
4 apportionment decision. You have the ability to get  
5 that other evidence.

6 When I have -- if I have a contract case and  
7 it's a breach of contract case, my evidence is set  
8 once that contract has been breached. In this  
9 situation, the evidence that we have for this  
10 litigation is not set in stone. You can supplement  
11 the evidence that you have. And for that reason,  
12 we're recommending that you do the following. We  
13 are recommending that you supplement the current  
14 reports with more detail on those two prongs with  
15 more analysis to back up what's being concluded in  
16 those reports. Second, we recommend that you retain  
17 the services of another expert, such as an economist  
18 or planner, who can further support the finding of  
19 both special benefit and the appropriateness of the  
20 apportionment of the assessment.

21 And, for instance, I know that Hank Fishkind,  
22 he's a well-known expert economist. And he did the  
23 analysis back in 1992 on this special -- on the  
24 issuance of these bonds and the bond validation. He  
25 did the work on that. He's still around. He still

1 does that type of work. We could go to him or we  
2 could go to somebody like him and say, can you  
3 supplement what you did back in 1992, come in and  
4 testify before this board to give them additional  
5 evidence to support the decision that they've made?  
6 We also -- number three, we recommend that you then  
7 renotice another public hearing where you consider  
8 this supplemental evidence and testimony. And then  
9 if you conclude -- after considering the  
10 supplemental evidence and testimony, if you then  
11 conclude that the supplemental evidence supports  
12 your original decision, you can then enter into a  
13 new resolution that adopts the original decision and  
14 states the reasons that you are doing so.

15 Now the Plaintiffs, in order to prevail here,  
16 they have to show that you acted in an arbitrary  
17 manner. As we sit here today, that would be  
18 difficult for them to do. However, if you follow  
19 our recommendations, then it's going to be nearly  
20 impossible for them to show you acted arbitrarily.  
21 You're bolstering your case. In the meantime, what  
22 we would do is, we would move to dismiss the  
23 complaint based on the pleadings, deficiencies that  
24 we talked about before, keeping in mind that the  
25 Plaintiffs are going to likely have the opportunity

1 to amend. And when they file an amended complaint,  
2 at that point we would likely file an answer in  
3 affirmative defenses. We could move to dismiss that  
4 too if it's still deficient. And if we think  
5 they're going to have a problem ever fixing it, we  
6 might decide to move to dismiss it. After an  
7 amendment, we would probably file an answer in  
8 affirmative defenses. That would probably occur  
9 about the same time as that new public hearing.

10 After that new public hearing, assuming that  
11 you do then reaffirm your previous decision, we  
12 would then file a motion for summary judgment. And  
13 we would have as the evidence for that motion for  
14 summary judgment -- first of all, let me back up. A  
15 motion for summary judgment is where you go in and  
16 you say to the Court, okay, there are no facts in  
17 dispute. All the facts are known. There are no  
18 material issues of fact that are in dispute. As a  
19 matter of law, you should rule in our favor and  
20 there should not be a necessity for a trial. That  
21 is, in laymen's terms, basically, what a motion for  
22 summary judgment is. After you have that other  
23 hearing and we have that other evidence to support  
24 the evidence that you already have, we then file  
25 that motion for summary judgment, affidavit

1 supporting that motion for summary judgment. Then  
2 we would go and we would have a hearing on that.  
3 And hopefully the judge would say there's no  
4 necessity to have a trial. There's enough evidence  
5 here for the board to hang their hat on. It's  
6 competent and substantial evidence. Let me tell you  
7 what that means. Competent evidence means it's  
8 relevant evidence. Substantial evidence doesn't  
9 mean that it's greater than 50 percent. Substantial  
10 evidence just means it's better than insubstantial.  
11 That's a moving term. Your standards are pretty low  
12 on what you have to have for your evidence. And we  
13 feel pretty confident that we would have a good  
14 chance of winning a motion for summary judgment. If  
15 we didn't win a motion for summary judgement, then  
16 the case would go to trial. And we would go to  
17 trial. And the Court will take evidence at trial  
18 and reach a decision. And then at that point, at  
19 any point, if they're not happy with a final  
20 decision the Court makes, which would be either the  
21 summary judgment or a judgment in favor at trial,  
22 they can then appeal. But we feel confident too  
23 that at this point, in the worst-case scenario, all  
24 they could do is get a court to say, you've got to  
25 go back and determine what the apportionment is of

1 that special assessment. The fact that it's been --  
2 there's a benefit, that's already been determined.  
3 The fact that you can issue these bonds, that's  
4 already been determined. Anybody have any  
5 questions?

6 MS. THOMSEN: Is this a judge type of situation  
7 and not a jury?

8 MR. MCELROY: That's right. There's no demand  
9 for jury. I'm not even sure if they could demand a  
10 jury. Judge Paulk is the judge.

11 MS. THOMSEN: We already know the judge. Do  
12 you have any history on him?

13 MR. MCELROY: I haven't appeared in front of  
14 the judge. But I heard he's a no-nonsense good  
15 judge.

16 MS. THOMSEN: Okay.

17 MR. BEDWELL: Are we down to not trying to  
18 prove the benefits greater than the cost and how we  
19 apportion the assessment to all the people?

20 MR. MCELROY: I think you would still have a  
21 little bit more supplement to the benefit analysis.  
22 But the apportionment, that's where you would have  
23 some more analysis.

24 MR. BEDWELL: In the 1992, wasn't there a lot  
25 of detail about the benefit? And restating that

1 isn't enough? You think we need to find more?

2 MS. THOMSEN: Two different things though.

3 MR. MCELROY: You are making another  
4 assessment. Now you need to -- you have adopted  
5 that 1992 decision. But I do think that you could  
6 have -- let's put it this way. It might be belt  
7 with suspenders. But you've got to do that. I  
8 think you really want to do that other apportionment  
9 for the analysis too.

10 MR. BEDWELL: I'm just thinking, if we had  
11 another meeting with the public and we read the  
12 benefit analysis that was made in 1992 in detail and  
13 say we agree with this.

14 MR. MCELROY: Yes.

15 MR. BEDWELL: Nothing has changed. Maybe we'll  
16 find something. I don't know. But let's assume  
17 nothing changes. We just state that at the meeting  
18 for information purposes to the public.

19 MR. MCELROY: What you would want to do as well  
20 though is say, right now you're doing -- you're  
21 doing a remodel?

22 MS. THOMSEN: Yeah.

23 MR. MCELROY: So you're doing some things that  
24 are little different than 1992. So I think that's  
25 why you want to have an additional analysis that

1 says, yes, those 1992 things, they apply as well.  
2 And that's why, you know, we agree with that  
3 analysis. But you want to have testimony as to what  
4 you're doing now with the money.

5 MR. BEDWELL: The second part is the Viera  
6 company decided how to apportion these bonds to  
7 residents and commercial properties.

8 MR. MCELROY: Yes.

9 MR. BEDWELL: I don't know. Is there anything  
10 that says why they did it that way? Or I'm not sure  
11 what we're going to come up with would be different.

12 MR. MCELROY: We're still looking into that. I  
13 can think off the top of my head a lot of reasons  
14 why that apportionment would be where it is. It's  
15 not something that -- it's something you would want  
16 an expert to come in and opine to.

17 MR. BEDWELL: An expert to help us with that?

18 MR. MCELROY: Yes. Either an economist or a  
19 planner can come in and say why it should be four  
20 ERUs per commercial acre, why that makes sense. And  
21 that's what we're suggesting.

22 MR. BEDWELL: We have CDDs in Florida. Is this  
23 kind of similar to the apportionment of bonds than  
24 the other CCDs?

25 MR. SHOWE: Based on my experience, no, every

1 CDD is like an individual fingerprint. They all  
2 have different methodologies and different ways.

3 MR. BEDWELL: So commercial property has not  
4 always got four units and --

5 MR. SHOWE: No. It depends on the  
6 infrastructure that you're levying the assessment  
7 on.

8 MR. MCCARTHY: It sounds like what you're  
9 recommending is we get an expert involved at this  
10 particular point to support that position.

11 MR. MCELROY: At least one. Probably just one.

12 MS. THOMSEN: An all-encompassing one? Because  
13 I'm seeing economist here, but then I'm also seeing  
14 the analysis of --

15 MR. SHOWE: To follow up on that, I think with  
16 that economist records, with his report, then the  
17 engineer can reference that report and say, in  
18 accordance with this report is why I think the  
19 benefit is this. Our assessment report would also  
20 reference that.

21 MS. THOMSEN: We can use our engineer --

22 MR. SHOWE: Correct.

23 MS. THOMSEN: -- to use the information to that  
24 the economist -- if we bring in an economist, it's  
25 not like we are buying too many --

1 MR. SHOWE: Correct. I think it would be a  
2 matter of supplementing the documents we already  
3 largely have. It would be adding a paragraph to  
4 each one referencing what the economist is  
5 confirming. And to his point, Fishkind is the one  
6 that did the original 1992 factoring of the impact  
7 fees, both for the water management and the  
8 recreation, which is still the same apportionment  
9 that we're using.

10 MR. BEDWELL: This economist can address the  
11 benefit greater than the coast?

12 MR. MCELROY: Yes.

13 MR. BEDWELL: And the apportionment?

14 MR. MCELROY: Yes.

15 MS. WALSH: I think the other side of that coin  
16 is the loss of benefit if we don't do it. What's  
17 going to impact the homeowners if we don't do the  
18 things that we're prescribing to do?

19 MS. THOMSEN: Very important.

20 MS. WALSH: When you look at the golf courses  
21 that are closed, Port Malabar, things like that  
22 where they had \$400,000 homes and now they have  
23 \$100,000 homes.

24 MR. MCELROY: We'll have the economist address  
25 that as well. Very good point.

1 MR. OAKLEY: Jack, would you recommend we use  
2 the gentleman that did the thing before back in the  
3 '90s or recommend get somebody else?

4 MR. MCELROY: My recommendation, if we can hang  
5 Fishkind, let's get him.

6 MR. SHOWE: If you don't know, he's  
7 well-respected in the industry. His name carries a  
8 lot of weight both in the government and financial  
9 field. That is one of the premier names in  
10 government, financing and government economy. He  
11 presents at all the government financial  
12 conferences.

13 MR. MCELROY: He testifies in court as well.

14 MS. WALSH: He's familiar with that setting.

15 MR. BEDWELL: It helps if he goes before the  
16 judge to say we had another public meeting --

17 MR. MCELROY: That's right.

18 MR. BEDWELL: -- as an economist and has stated  
19 this to the public.

20 MR. MCELROY: What we say in front of the  
21 judge, they raised these issues. We thought we were  
22 good before on our evidence. But we gave them an  
23 opportunity. The board wanted an opportunity to  
24 look at it even further, took another look. And  
25 we'll take another look. And then this isn't set in

1 stone. Maybe the economist comes in and says, no,  
2 this is -- you know, I disagree. I think it's  
3 something different. Then you make a different  
4 decision. That could very well happen. We don't  
5 know until we see what he says.

6 MR. BEDWELL: Has the judge gotten involved  
7 with this yet?

8 MR. MCELROY: No.

9 MR. BEDWELL: Can we go forward and issue this  
10 bond or you recommend we stop?

11 MR. MCELROY: Well, here is your problem.  
12 You've got a de facto -- they've got a de facto  
13 injunction right now. Meaning that even though the  
14 judge hasn't given them an injunction, they've  
15 really got an injunction, because nobody is going to  
16 finance it with this lawsuit hanging over our head.

17 MR. SHOWE: There's no appetite in the bond  
18 market given the potential litigation.

19 MR. BEDWELL: So in effect, we've got an  
20 injunction. In terms of going forward with this  
21 expert with the absence of our general manager, what  
22 is the procedure there for contacting him? The  
23 board is going to have to vote on it in terms of  
24 what his payment is going to be?

25 MR. SHOWE: Procedurally, what's your

1 recommendation?

2 MR. MCELROY: Well, we're going to reach out.  
3 I need to figure out how we -- how you make the  
4 decision. What we would do is, we would reach out  
5 and see his availability, see what he would charge  
6 for this. And then I think you -- I believe you  
7 then have to approve --

8 MS. THOMSEN: Jason would --

9 MR. MCELROY: Present that, you present it to  
10 them and they'll approve that further expenditure  
11 for this.

12 MR. MCCARTHY: That's the first step in getting  
13 the process going.

14 MR. MCELROY: That's the first step in getting  
15 the process going. Also the first step in getting  
16 the process going is for you to say, Jack, Brett, we  
17 agree with your recommendation. We want you to go  
18 ahead and proceed as you have said. And then we'll  
19 get a motion to dismiss ready and get it filed and  
20 get on the calendar. When did you say the judge has  
21 the next available hearing?

22 MR. RENTON: It was November 18.

23 MS. WALSH: Let's get it.

24 MS. THOMSEN: That was the other question.  
25 What kind of timing are we looking at best guess?

1 MR. MCELROY: Well, Jason indicates that the  
2 next public hearing you could have on this is going  
3 to be in November.

4 MR. SHOWE: Timing-wise, that would -- unless  
5 we schedule some special meetings to kind of deal  
6 with things intermittently, so your next board  
7 meeting would be September 25. If we could have  
8 that economist's report, our engineer's report and  
9 the methodology all at that meeting, we could have  
10 you then approve a resolution September 25 that  
11 would authorize moving forward with that hearing  
12 process. It is a 30-day notice we have to send out.  
13 So we would be looking, at that point, about  
14 mid-November, at the earliest, to hold that public  
15 hearing.

16 MS. THOMSEN: We only have one meeting, not  
17 two.

18 MR. SHOWE: We have two. You would likely want  
19 to set this as a separate.

20 MR. BEDWELL: How do we approve this economist?  
21 When do we do that, wait until the next board  
22 meeting?

23 MR. MCELROY: You wouldn't have the report.

24 MR. SHOWE: Just push it out a month from that.  
25 Is that a timing concern?

1 MR. RENTON: Unless --

2 MR. MCELROY: No. It's not a timing concern  
3 from our standpoint in the litigation. Your only  
4 timing concern is, what happens to the bond market?

5 MS. WALSH: Yeah.

6 MR. OAKLEY: That's a question --

7 MR. OAKLEY: What I want to know is, after this  
8 is all said and done, do we recuperate any of your  
9 costs and the specialists' costs?

10 MR. MCELROY: That's an interesting question.  
11 There's not -- that's another problem with their  
12 complaint. They have alleged an entitlement to  
13 attorneys fees. They have not alleged how they are  
14 entitled to attorneys fees. Florida law requires  
15 you do that. You either have to be entitled to  
16 attorneys' fees by contract or statute. These  
17 Plaintiffs don't have a contract with you. There's  
18 not a statute that says they get their attorneys'  
19 fees. So they are not entitled attorneys' fees.  
20 But you're not entitled to attorneys' fees either,  
21 except by way of a particular statute that's out  
22 there if the pleadings are frivolous.

23 If there have been frivolous pleadings filed --  
24 and the statute number is Florida Statute 57.105.  
25 If there have been frivolous pleadings filed, you

1 can send what's known as a safe harbor notice to the  
2 Plaintiffs' attorney saying, we think your pleadings  
3 are frivolous and here is why. And you've got 21  
4 days to either dismiss your complaint or withdraw  
5 the frivolous pleadings. And if you don't do so,  
6 we're going to seek our attorneys' fees against you.  
7 And then at the end of the case, if the judge agrees  
8 with you, pleadings were frivolous, the judge can  
9 award the attorneys' fees in equal parts against  
10 both the attorney and the individual Plaintiffs.

11 So what we might consider doing after you  
12 obtain the additional evidence, at that point, once  
13 you have that supplemental evidence to support your  
14 decision and you made that decision again, at that  
15 point say, your pleading are frivolous, send out  
16 that notice, send a 57.105 notice. And then they  
17 have to -- you know, that's where the rubber meets  
18 the road. Either you're really serious and think  
19 you've got a good case or you're putting yourself at  
20 risk for having to pay the attorneys' fees if you  
21 are wrong. So we may do that. That's something  
22 we'll address at a later date.

23 MR. OAKLEY: The other issue that I have and  
24 Jason and I --

25 MR. MCELROY: Sorry. Let me finish one more.

1 thing on that. That's only the attorneys' fees from  
2 the point you send that notice forward. So any  
3 attorneys' fees that you've incurred prior to that  
4 you wouldn't recover.

5 MR. OAKLEY: The other question I have is the  
6 bond issue. By delaying all of this, if the bond  
7 market goes to the point where the interest rate  
8 goes up, just the homeowners are eating all that?

9 MR. MCELROY: That's right.

10 MR. OAKLEY: The homeowners are eating your  
11 bill and all the expenses. The homeowners are  
12 eating everything.

13 MR. MCELROY: That's right.

14 MS. WALSH: And every special meeting we have.

15 MS. THOMSEN: Every delay that we do cuts back  
16 on the amount of interest that we're accruing  
17 because we didn't get it started.

18 MS. WALSH: That may be an offset. That's kind  
19 of hard to say. My question for Jason or you is,  
20 because this litigation is dealing with the bond,  
21 can the bond money be used to pay for the issuance  
22 of the bond, i.e. our legal --

23 MR. SHOWE: The costs issue of issuance aren't  
24 going to be sufficient to cover those. They weren't  
25 contemplated as part of that.

1 MR. MCCARTHY: The other thing for  
2 consideration is there's three board members up for  
3 election, not this November, but the following  
4 November. So that's a little bit of a problem.

5 MR. MCELROY: You know, I think behind that is  
6 the question, how long is this going to take?

7 MS. THOMSEN: Yeah.

8 MR. MCELROY: How long is it going to take?  
9 That depends on how hard they fight, what type -- if  
10 they want to engage in discovery. I'm talking about  
11 the Plaintiffs. It depends on the judge's calendar.  
12 I would think that we would have this thing Teed up  
13 for a motion for summary judgment that would be able  
14 to be considered in the first quarter of next year.  
15 Like I said, I do believe that you would have strong  
16 grounds on a motion for summary judgment. At that  
17 point, I don't know if -- if a motion for summary  
18 judgment was entered against them, I don't know if  
19 they would appeal or not. You know these Plaintiffs  
20 better than I do. I don't know them at all.

21 MR. MCCARTHY: My feeling and I don't know how  
22 the fellow board members feel, I think that Jack has  
23 described someone who is an expert. I think we  
24 should use that person. You can contact him and  
25 find out what his fees are going to be. Then Jason

1 can set up a special meeting, I believe, in order  
2 for us to approve that.

3 MS. THOMSEN: It might be --

4 MS. WALSH: We would have to do it in  
5 September. But we could probably issue a general  
6 consensus.

7 MR. MCELROY: Let me ask a question. Brett,  
8 maybe you would know this and Jason you might know.  
9 I don't know the answer to this. And that is  
10 whether or not the resolution retaining us as  
11 counsel, what authority does that give us to retain  
12 experts?

13 MS. THOMSEN: It certainly mentions them.

14 MS. WALSH: In that resolution was the hours  
15 and the billing and that kind of thing.

16 MR. OAKLEY: Can't we just say sure?

17 MR. MCELROY: Let's take a look and see. You  
18 know, the retention of experts, in a typical case,  
19 that's something the attorneys handle.

20 MS. THOMSEN: And it talked about bringing  
21 outside people in that we -- that we might be --  
22 have to pay for.

23 MS. WALSH: Financially responsible for.

24 MR. MCELROY: Let's let us take a closer look  
25 at that. If we believe that's within the purview of

1 our retention, which I think there's a good argument  
2 it is, in any other case that I have, the retention  
3 of experts, the client says, that's your bailiwick.  
4 Go deal with it.

5 MS. WALSH: Can we make a motion today to do  
6 that after the closed session to say that we are  
7 giving him the authority to --

8 MR. SHOWE: I think maybe the better motion  
9 would be to delegate authority to maybe Paul, the  
10 chair. Is that -- to kind of give final approval on  
11 some of those once we see a proposal?

12 MR. RENTON: I don't know what your procurement  
13 rules are accumulating. But assuming that you're  
14 applying your procurement rules, they could give you  
15 authority up to a threshold to retain an expert.  
16 And then you, Jason, could do so. You could do that  
17 right after the close of this session as a board.

18 MS. WALSH: This way we don't have another  
19 delay on anything. We can just say, this is our  
20 intent, when we sign the agreement, that they would  
21 do that.

22 MR. SHOWE: Do you have a ballpark maybe?

23 MR. MCELROY: How much it's going to cost for  
24 Fishkind? I have no idea.

25 MR. BEDWELL: Jason, the motion will be just

1 give Paul the authority to hire this guy at his  
2 current prevailing rate. I don't know what that is.

3 MS. THOMSEN: Nice.

4 MR. OAKLEY: I think that would work.

5 MR. SHOWE: I think you may want to just  
6 approve a not-to-exceed though just in case. And we  
7 can do a not-to-exceed. If it's more, we can at  
8 least initiate working with them. Do a change order  
9 and then amend the not-to-exceed. I think we want  
10 to give the authority to let him start working  
11 immediately. So if we could have the hearing in  
12 November, then that gives us even more time to put  
13 all the documents together that are necessary.

14 MR. BEDWELL: You mentioned two areas at the  
15 start, litigation statute, which we talked about,  
16 then you said settlement.

17 MR. RENTON: So they haven't reached out to us  
18 to provide any settlement offers. They have not.  
19 And in discussions with their counsel, they have  
20 been very tight-lipped about where they really see  
21 this going.

22 MS. WALSH: I think it's just to stop us. I  
23 don't think it's --

24 MR. MCCARTHY: Maybe a delaying action.

25 MR. MCELROY: I'll certainly reach out and

1 speak to Plaintiffs' counsel. You know, in most  
2 cases, there's no need to hide the ball with  
3 opposing counsel. You let them know this is what  
4 we've got. This is why you're going to lose this  
5 case. Let's get this thing resolved before we cost  
6 your clients a bunch more money and cost every  
7 citizen in the district more money.

8 MR. BEDWELL: Just tell them we are going all  
9 the way.

10 MR. MCCARTHY: I agree with that.

11 MR. OAKLEY: I have a question about the suit  
12 itself. I read it over two or three times. It  
13 starts out with four people. And I think the second  
14 page intends up with one person. Is that --

15 MR. MCELROY: There's a number of -- when I  
16 listed the deficiencies to start, I didn't list --

17 MR. SHOWE: Those are the highlights.

18 MS. WALSH: The easy catches.

19 MR. OAKLEY: Then they talk about \$15,000. So  
20 I just --

21 MR. MCELROY: There's certainly inconsistent  
22 allegations within the complaint, a number of  
23 inconsistencies.

24 MR. BEDWELL: When I read the bullet points, I  
25 picked the two you talked about, the cost benefit

1 and apportioning the assessment. I figured that  
2 would be the two, the ones that we have to do.

3 MS. WALSH: I think acreage alone between the  
4 golf course and our recreation facilities.

5 MR. RENTON: They can't challenge your ability  
6 to issue the bonds. The only thing they can  
7 challenge is how you pick which residents are going  
8 to pay and how much. So do you pick residents who  
9 are on the golf course to pay a much higher fee  
10 versus residents that are further away? Do you pick  
11 commercial? What they are challenging is your  
12 commercial property. Your commercial property, you  
13 put a four-to-one ratio. They're suggesting perhaps  
14 that should be less. Meaning, commercial property  
15 owners shouldn't pay that because they're not  
16 benefited. That's what is not very well defined in  
17 the complaint.

18 MR. MCELROY: I wonder how many citizens in  
19 your district realize these Plaintiffs, what they  
20 are actually seeking is that they are seeking --  
21 when you read that, they are seeking to have the  
22 residents pay more money.

23 MR. BEDWELL: I'm trying to put myself in the  
24 judge's mind and saying, okay, 1992 or whatever year  
25 they issued these bonds with this apportionment,

1 just because we are remodeling, why would we change  
2 from the original appropriation methodology of  
3 paying for the bonds? I don't know what this group  
4 thinks. What would cause it to be different?  
5 That's what I don't understand. I just don't  
6 understand it. I mean, I know remodeling is  
7 different than building. But that's still -- I'm  
8 trying to figure out --

9 MS. THOMSEN: Water and all the water banks,  
10 the banks and the -- they were throughout the whole  
11 community. There is -- right there gives that  
12 justification that I don't have on this other part.

13 MR. BEDWELL: The recreation bond was different  
14 than the water bond.

15 MS. THOMSEN: That's true.

16 MR. BEDWELL: They're using same methodology as  
17 the original recreation bond, right?

18 MR. SHOWE: The original recreation bond, as  
19 well as the original fees for recreation that were  
20 initialized in 1992.

21 MS. THOMSEN: That's where we've got more of a  
22 reaction.

23 MR. MCCARTHY: Let me just read this. A CDD is  
24 a special purposes unit of local government created  
25 under Florida law for the purpose of financing,

1 constructing, operating and maintaining  
2 community-wide infrastructures improvements and  
3 service for benefit of properties within its  
4 boundaries. That's the definition of a supervisor.

5 MR. MCELROY: There's no doubt you have the  
6 authority to issue these bonds, no doubt whatsoever.

7 MS. WALSH: We are under the threshold amount.

8 MR. MCELROY: All right. Any other questions?

9 MR. SHOWE: Do you think if they approved a  
10 not-to-exceed of \$10,000 initially to get us  
11 started, that might at least --

12 MR. MCELROY: I don't know if that would get  
13 you Fishkind.

14 MS. WALSH: I was thinking more in the lines of  
15 about 50.

16 MR. MCELROY: Yes.

17 MR. SHOWE: The board has a comfort level. I'm  
18 the treasurer.

19 MR. MCELROY: I don't think it will cost that  
20 much. But I think -- you know, I do think it's  
21 going to cost more than ten.

22 MR. MCCARTHY: Any feelings?

23 MR. OAKLEY: I like the idea of going in with a  
24 smaller amount from 50 and then amending it if we  
25 have to.

1 MR. MCELROY: Whatever you want to do.

2 MR. MCCARTHY: We would have no knowledge of  
3 what that figure is.

4 MR. MCELROY: I don't.

5 MR. MCCARTHY: The expert doesn't know what  
6 this board is approving.

7 MR. MCELROY: The expert doesn't know what this  
8 board is asking of him yet. Until we have that  
9 discussion, I won't know what -- I don't know what  
10 his number is going to be. But I wouldn't make it  
11 anything less than not to exceed 30.

12 MR. OAKLEY: I had that same number. Then we  
13 can amend.

14 MR. SHOWE: We can amend it if needed. It's  
15 enough to get him started. If it's an extra fee to  
16 attend the hearing and testify, then we can look at  
17 that.

18 MR. OAKLEY: Or ask him what he can do for 30.

19 MR. SHOWE: Twenty-five.

20 MR. OAKLEY: No. Thirty.

21 MR. MCCARTHY: Everything sound good? Let's  
22 use that figure.

23 MR. SHOWE: I think that will give the board  
24 direction after the meeting. Let them get started.  
25 Do we need to schedule another shade session for

1 that September board meeting, do you think?

2 MR. RENTON: You need to request it. So we can  
3 go back to the public record if you want one. I  
4 don't know if we need -- would you all -- I mean,  
5 from our perspective, we would have just filed the  
6 motion to dismiss, which we can share with you. If  
7 you have any questions individually, you can reach  
8 out and talk to us individually. We act as a  
9 conduit or share any information about what each of  
10 you feel. But I think we can address any questions  
11 without really another shade session at that time.

12 MR. BEDWELL: How do we find out if the judge  
13 dismisses?

14 MR. RENTON: We will have a hearing. And the  
15 hearing date right now that the judge says you can  
16 set your motion, we haven't even filed it, but if we  
17 set it, it would be November 18.

18 MR. MCELROY: That's if we get a motion to  
19 dismiss filed sometime within the next few days.

20 MR. RENTON: An example, on Monday I checked  
21 and it was the end of October. So between two days  
22 later, now the judge lost two weeks in terms of  
23 other motions and other cases being set.

24 MR. MCELROY: We don't have enough judges.

25 MS. THOMSEN: We have a meeting on November 19.

1 MR. MCCARTHY: I think we want to go forward on  
2 it. We don't want this.

3 MR. SHOWE: I just need --

4 MR. MCELROY: I don't think we need another  
5 shade meeting.

6 MR. BEDWELL: Do we need to make a motion?

7 MR. WALSH: No. We will just --

8 MR. MCELROY: Is there anything else left to  
9 discuss? Okay. We can close this shade session.

10 (Proceedings concluded at 3:44 p.m.)

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1 STATE OF FLORIDA )  
 : SS  
2 COUNTY OF INDIAN RIVER )

3

4 CERTIFICATE OF REPORTER

5

6 I, STACEY BARKLEY, Shorthand Reporter and Notary  
7 Public, State of Florida, certify that I was authorized  
8 to and did stenographically report the Proceedings; and  
9 the foregoing transcript, pages 3 through 39, is a true  
10 and accurate record of my stenographic notes.

11

12 I FURTHER CERTIFY that I am not a relative,  
13 employee, attorney or counsel of any of the parties, nor  
14 am I a relative or employee of any of the parties'  
15 attorney or counsel connected with the action, nor am I  
16 financially interested in the action.

17

DATED this 8th day of September 2019.

18

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*Stacey Barkley*

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STACEY BARKLEY

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